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TO USMISSION USUN NEW YORK IMMEDIATE

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E.O. 11652: N/A

TAGS: AORG, UN

SUBJECT: UN BUDGET - SECTION 22

REF: USUN 4961

1. DEPARTMENT'S APPROACH TO THIS SECTION CONSISTENT WITH
GENERAL GUIDANCE CONTAINED STATE A-6064.

2. ANALYSIS OF SECTION 22 RAISES SERIOUS QUESTIONS CONCERN-
ING NEED FOR DOLLARS 26.4 MILLION OVER CURRENT BIENNIUM
BY ORGANIZATIONAL SECTOR THAT IS SUPPOSED TO BE PROVIDING
MANAGEMENT AND FINANCIAL LEADERSHIP. IN PARTICULAR, WE
FAIL TO FIND FULL JUSTIFICATION FOR DOLLARS 4.8 MILLION
PROGRAM GROWTH.

3. AMONG THESE QUESTIONS ARE THE FOLLOWING:

A. AS MISSION MUST BE AWARE, SUBSTANTIAL PART OF PROGRAM
GROWTH REFLECTS SMALL INCREASES IN ALMOST EVERY ORGANIZA-
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TIONAL UNIT FUNDED BY SECTION 22 FOR A FEW NEW POSITIONS,

A LITTLE MORE TRAVEL, EXTRA REPRESENTATION MONEY, ETC.
IS IT IMPOSSIBLE FOR THESE UNITS TO TIGHTEN BELTS OR OFFSET
WHATEVER NEW ESSENTIAL FUNCTIONS MAY BE INVOLVED IN THESE
INCREASES FROM LOWER PRIORITY ITEMS?

B. NON-RECURRING EXPENDITURES INCLUDE DOLLARS 2.5 MILLION
FOR FINAL UNIS CONTRIBUTION IN CURRENT BIENNIUM. WHAT
HAPPENED TO ZERO BASE (AS PROPOSED BY USUN)?

C. THIS SECTION REOPENS THE QUESTION OF COSTS RELATED TO
FUNDING ARABIC FROM THE REGULAR BUDGET. THE ACABQ HAS
INDICATED THAT THE COSTS OF ARABIC IN 1977 ARE APPROXI-
MATELY DOLLARS 3.6 MILLION. DOES THIS AMOUNT REFER ONLY
TO THOSE ITEMS TO BE FUNDED WHICH WERE PREVIOUSLY FINANCED
FROM THE ARABIC LANGUAGE TRUST FUND OR DOES IT INCLUDE
OTHER ADD-ONS ASSOCIATED WITH MAKING PERMANENT ARABIC
LANGUAGE FACILITIES IN THE UN?

D. THE ACABQ HAS CALLED ATTENTION TO TWO PROBLEMS PARTICU-
LARLY INHERENT TO THIS SECTION:

-- THERE ARE ERRORS IN MATHEMATICAL COMPUTATIONS IN
THIS SECTION OF THE BUDGET AS WELL AS MIS-STATEMENTS OF
REQUIREMENTS (JIU, INTERNAL AUDIT SERVICE, ETC.).

-- REQUESTS FOR ADDITIONAL POSITIONS AND RECLASSIFICA-
TIONS ARE UNJUSTIFIED IN MANY INSTANCES, AND SINCE PERSON-
NEL REQUESTS REPRESENT A LARGE PERCENTAGE, IN SOME INSTAN-
CES ALL, OF THE PROGRAM GROWTH IN A SPECIFIC UNIT, THE
REQUIREMENTS FOR ADDITIONAL POSITIONS SHOULD BE GIVEN IN
DETAIL (E.G., OFFICE OF FINANCIAL SERVICES).

E. IN VIEW OF U.S. POSITION ON SECTION 15, HOW CAN U.S.
SUPPORT ENTIRE REQUEST FOR TARS?

F. WITH RESPECT TO IAS, THERE APPEARS TO BE AN ERROR IN
EXCHANGE OF POSTS TO UPGRADE GENEVA AND DOWN-GRADE NEW
YORK. FUNDS FOR UPGRADING REQUESTED BUT NO COMMENSURATE
REDUCTION FOR DOWNGRADING. FURTHER, WHY IS IT NECESSARY
TO REQUEST TEMPORARY ASSISTANCE FUNDS FOR MATERNITY AND
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OTHER LEAVE IN GENEVA, RATHER THAN ABSORBING WITHIN AVAIL-
ABLE STAFF RESOURCES AS IS THE CASE FOR EXAMPLE, IN THE
DEPARTMENT?

G. WITH RESPECT TO ICC, WOULD IT NOT BE MORE EFFECTIVE
AND LESS EXPENSIVE TO CONTRACT FOR SPECIAL SERVICES
RATHER THAN USING ADDITIONAL TEMPORARY ASSISTANCE (WHICH
USUALLY ARE SHORTLY THEREAFTER MADE INTO PERMANENT POSI-

TIONS)?

H. AS MISSION AWARE, WE CANNOT SUPPORT FUNDS FOR RENTAL OF COMPUTERIZED MESSAGE-SWITCHING UNITS FOR GENEVA AND NEW YORK, NOR UPGRADING OF NEW YORK/GENEVA TELEPRINTER

LINK TO TELEPRINTER/TELEPHONE LINK. (FYI: USG PARTICULARLY OPPOSED TO PROPOSED TESTS WITH FACSIMILE EQUIPMENT ON UPGRADED LINE. NOT EVEN THE DEPARTMENT HAS THIS CAPABILITY BETWEEN U.S. AND EUROPE AT PRESENT BECAUSE OF EXPENSE.)

I. SHOULDN'T PROPOSED INCREASES FOR TELEPHONE INSTALLATION AND RENTAL IN GENEVA AND NEW YORK BE REDUCED IN THE SAME RATIO AS CUTS IN NEW PERSONNEL REQUESTED?

J. GENEVA HAS REQUEST FOR DOLLARS 114,000 FOR VARIOUS "REPLACEMENTS" IN CONFERENCE RECORDING EQUIPMENT. IS THIS ESSENTIAL?

K. IS UNDERSTATEMENT OF MESSAGE TRAFFIC IN LAST BIENNIUM JUSTIFIED BASIS FOR INCREASE THIS TIME? WOULD IT NOT BE BETTER MANAGEMENT TO HAVE A DRIVE TO CUT DOWN ON COMMUNICATIONS?

L. IS THE STAFF INCREASE FOR UNDC MAILROOM REALLY NECESSARY AT THIS STAGE?

M. WITH RESPECT TO OFFICE OF GENERAL SERVICES, SHOULDN'T REQUEST FOR FUNDS FOR RENTAL OF OFFICE SPACE BE REDUCED TO REFLECT AT LEAST POSITIONS DISALLOWED BY ACABQ?

N. IN RE GENEVA ADMIN/FINANCIAL SERVICES, WE ARE NOT CLEAR THAT INCREASED FUNDS FOR RENTAL OF DATA PROCESSING

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EQUIPMENT AND PERSONNEL ARE ESSENTIAL. FURTHER, IN LINE WITH ACABQ POSITION THAT PROPOSAL IN PARA 22.130 NOT JUSTIFIED AND THAT UN SHOULD HAVE INTERACTIVE SYSTEM WITH ICC, ISN'T SOME SAVINGS POSSIBLE? AGAIN, IS IT NECESSARY BOTH TO REQUEST TEMPORARY ASSISTANCE TO CODE DATA INTO COMPUTER READABLE FORM AND ADDITIONAL PERMANENT POSITIONS?

4. WE ASSUME MISSION HAS ITS REASONS FOR NOT INSISTING THAT FIFTH COMMITTEE CONSIDERATION OF BUDGET REFLECT CHRONOLOGICAL ORDER OF SECTIONS. HOWEVER, AS MISSION KNOWS THE MEXICAN JUMPING-BEAN APPROACH HAS CAUSED PROBLEMS HERE, INCLUDING INABILITY TO PREPARE POSITION PAPER ON SECTION 22 (WHICH WE HAD EXPECTED WOULD NOT COME UP FOR ABOUT TWO WEEKS). WE FIND THE SECTION PROBABLY THE LEAST JUSTIFIED OF ALL 26 SECTIONS AND DOUBT THAT TAKING A SOME-

WHAT MORE BUDGET MINDED APPROACH THAN THAT TAKEN BY ACABQ,
WOULD QUOTE STARVE CENTRAL MANAGEMENT UNQUOTE. NEVERTHE-
LESS, WE REALIZE THAT POLITICAL RATHER THAN BUDGETARY CON-
SIDERATIONS MAY BE COMPELLING AND IF MISSION/USDEL ARE
SATISFIED THAT THERE ARE ADEQUATE ANSWERS TO OUR CON-
CERNS AS ILLUSTRATED ABOVE, OPERATIVE REPEAT OPERATIVE

INSTRUCTIONS CONTAINED STATE 239760 ARE HEREBY AMENDED TO
AUTHORIZE ABSTENTION ON SECTION 22 APPROPRIATION LEVEL AS
PROPOSED BY ACABQ. ANY HIGHER LEVEL SHOULD BE OPPOSED.
AND IF THERE SHOULD BE A MOVE TO APPROPRIATE MATERIALLY
LESS THAN ACABQ RECOMMENDED LEVEL, U.S. SHOULD SUPPORT.

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